

WRDA Stormont and Westminster Update – October 2021

Summary

This summary reflects Bills within both the Stormont Executive and Westminster Government and relevant questions tabled to Stormont Ministers during Departmental Question Times. This month there has been a number of political developments surrounding the thematic issues highlighted within the Women's Policy Group (WPG) Covid-19 Feminist Recovery Plan.

The issue of **women's economic justice** remained prominent at Stormont and Westminster with legislation in relation to childcare, maternity protections, and increasing rights of parents to take absence in tragic circumstances such as miscarriages and bereavement. The withdrawal of the Private Member's Childcare Bill in Westminster and failure to reinstate the £20 uplift to Universal and Working Tax Credits shows the increasing economic injustice for those most vulnerable within our societies. Trying to ensure mitigations for this lifeline featured prominently across multiple Departmental Question Times. This month the FRP was reference by three elected officials during a debate on cuts to the Universal Credit uplift payment. Paula Bradley encouraged all members to read the plan so they can get an insight into how hard it is for women and their families currently living in Northern Ireland. Likewise Rachel Woods emphasized that if the Stormont Executive wished to build back better post-Covid then where is their movement on implementing the FRP.

The issue of **violence against women and girls** featured prominently in legislation in both Stormont and Westminster. Naomi Long's Protection from Stalking Bill Sexual Offences and Trafficking Victims Bill remain at Committee. The recent upsurge in spiking behaviours in our clubs and bard, using both tablets within drinks and forcible injections, illustrates how prevalence violence against women remains within our society. This illustrates the importance of recent Bills within the DOJ but also highlights they must complete their legislative journeys and more must be done to combat other violent behaviours largely targeted against women such as spiking.

The issue of **reproductive health** and **access to abortion** featured prominently this month in Stormont and within the local streets of Northern Ireland. The Severe Fetal Impairment Abortion (Amendment) Bill which attempts to restrict abortion access and will force those who receive certain foetal diagnoses to travel for abortion healthcare or continue with their pregnancy progressed to consideration stage as a result of abstentions from both the SDLP and Sinn Fein.

This update has been put together by Courtney Girvin (WRDA volunteer)

Stormont

Executive Bills – October 2021

| Issue | Proposed by | Stage | Comments | Links to the Feminist Recovery Plan (FRP) |
|-------------------------------------|--|-----------------|--|---|
| Protection from Stalking Bill | Naomi Long, Minister for Justice | Committee Stage | A Bill to provide protection from threatening or abusive behaviours, and from stalking behaviours. This new legislation will have greater penalties and protections from stalking behaviour compared to current legislation. The introduction of stalking protection orders (SPOs) will enable the police to intervene prior to any conviction to address stalking behaviours before they become entrenched or escalate in severity, therefore, protecting victims when there is an immediate risk of harm. The Bill is divided into three parts. Part 1 creates the specific offence of stalking and creates the offence of threatening and abusive behaviour, which can be triggered by a single incident. Part 2 provides for the introduction of SPOs. Part 3 deals with the interpretation, commencement, and short title of the Bill. | Stalking is an inherently gendered crime, with women representing a disproportionate number of victims. Domestic homicide is linked to high-risk indicators such as coercive and controlling behaviour, stalking and domestic violence The FRP also notes NI specific considerations such as the link between paramilitarism and stalking behaviours. Link to information on the Bill here |
| Justice | Naomi Long, | Committee | A Bill to make provision about and in connection with sexual | The FRP is pleased to see the |
| (Sexual | Minister for | Stage | offences; regulate particular matters relating to cases of | implementation of the Gillen |
| Offences and | Justice | | trafficking or exploitation; and amend rules applying with | Review recommendations |
| Trafficking | | | respect to certain sexual or violent offences prevention | and believes they have the |
| Victims) Bill | | | orders. | potential to transform the |

| | | | The Bill is divided into four parts. Part 1 legislates for the sexual offences covered within this Bill and the right to anonymity and privacy for both victims and perpetrators. Part 2 details trafficking and slavery offences separately. Part 3 detail what offences qualify for sexual offences prevention orders. The final part deals with the interpretation, commencement, and short title of the Bill. At its core this Bill has two key aims. Firstly, to enhance public safety by implementing elements of the Gillen review of serious sexual offence cases and from a review of the law on child sexual exploitation and sexual offences against children. Secondly, to improve services for victims of trafficking and exploitation. | experience of those reporting their experience of rape and other sexual offences. This is vital given that recent research found that 97% of women have been sexually harassed and 96% failed to report as they believed it would not do anything. Link to information on the Bill here |
|--|--|--------------------|---|---|
| | | | The Bill also creates new sexual offences and penalties such as behaviours of upskirting and downblousing. | |
| Parental Bereavement (Leave and Pay) Bill | Diane Dodds (previous), Minister for Economy – continued by Gordon Lions (current) | Committee Stage | A Bill to make provision about leave and pay for employees who have lost their children. The Bill is divided into two main sections. Firstly, parental bereavement leave, which will curate the right of parents who have lost their child to be absent from work, regardless of how long they have worked for their employer. | The FRP highlights the importance of employment protections for mothers and fathers who will undoubtedly be affected by the Parental Bereavement Bill. |
| | , | | Secondly, parental bereavement pay in which those eligible will receive a fixed or earnings-related weekly rate of pay. | Parental leave is recommended as a day one employment right within the FRP. |

| | | | | Link to information on the Bill <u>here</u> |
|----------------|--------------|-----------|--|---|
| Climate | Edwin Poots, | Committee | A Bill to set targets for the years 2050, 2040 and 2030 for the | The move to a "Green |
| Change | Minister for | Stage | reduction of greenhouse gas emissions; to provide for a | Economy" & an |
| (No.2) Bill | Agriculture, | | system of carbon budgeting; to provide for reporting and | environmentally sustainable |
| | Environment | | statements against those targets and budgets; to confer | job market is reflected in the |
| | and Rural | | power to impose climate change reporting duties on public | FRP. Gender equality must |
| | Affairs | | bodies; to provide for reports and advice from the | be at the heart of plans to |
| | | | Committee on Climate Change; and for connected purposes. | tackle the climate crisis |
| | | | | which will require a |
| | | | The speaker noted the Private Member's Bill introduced by | transformation of civil |
| | | | Clare Bailey and how "this is the first time that a Bill with | society and the economy. |
| | | | provisions that are mutually inconsistent with an existing Bill | A new Energy Strategy will |
| | | | (with the same topic) has been introduced to the Assembly." | set ambitious targets and |
| | | | | actions for a fair and |
| | | | The Minister asserted that he will not agree to a net zero | just transition to a zero- |
| | | | target and that achieving net zero emissions by 2050 is not | carbon society. |
| | | | possible and therefore the goal of this Bill is to reduce it by at | |
| | | | least 82%. Whereas Bailey's Private Member's Bill aims for a | Link to information on the |
| | | | net zero carbon target by 2045. The GPNI leader has offered | Bill <u>here</u> |
| | | | to compromise and incorporate elements of both Bills | |
| | | | together, but this is unlikely given the Minister's stance that | |
| | | | the proposed targets within the Private Member's Bill would | |
| | | | decimate tens of thousands of jobs in the agri-food sector. | |
| Private | Deirdre | Committee | A Bill to amend the law relating to private tenancies. The | The FRP asserts that private |
| Tenancies Bill | Hargey, | Stage | private rented sector accounts for 17% of all housing stock in | renting is one of the most |
| | Minister of | | Northern Ireland and is now larger social housing sector. 48% | accessible for young people, |
| | Communities | | of people living in private renting housing receive state | those with precarious |
| | | | financial support to help with housing costs. As this sector | working arrangements, and |

| has grown it is important to ensure it is appropriately regulated. | those escaping domestic abuse – yet it is the most expensive form of housing. |
|--|--|
| Contents of the Bill includes notice given to tenants in | |
| relation to current and past matters; tenants to be provided with receipts for cash payments; limits placed on deposit amounts; restrictions on rent increases; and increased health and safety clauses related to fire, smoke and carbon monoxide alarms and electrical safety standards. | The average weekly cost of private renting is £97 per week; this is not fit for purpose for many young women working is underpaid and undervalued occupations such as retail and caring. |
| | Link to information on the |
| | Bill <u>here</u> |

Non-Executive Bills – October 2021

| Issue | Proposed by | Stage | Comments | Link to Feminist Recovery |
|--------------|-------------|---------------|--|----------------------------|
| | | | | Plan (FRP) |
| Severe Fetal | Initially | Consideration | A Bill attempting to restrict access to abortion by amending | This would infringe upon |
| Impairment | introduced | Stage | the Abortion (Northern Ireland) (No. 2) Regulations 2020 to | the bodily autonomy of |
| Abortion | by Paul | | remove the ground for abortion in cases of severe non-fatal | women and others, and |
| (Amendment) | Givan | | fetal disability. There has been no public consultation for this | violates the reproductive |
| Bill | (First | | Bill, and it should be noted that the Northern Ireland Office | justice principle of the |
| | Minister – | | conducted a public consultation when developing abortion | right to not have a child. |
| | Lagan | | law reform which resulted in the current 2020 legislation. | |
| | Valley) but | | | Link to information on the |
| | sponsorship | | | Bill <u>here</u> |
| | has been | | | |

| | transferred to Christopher Stalford (DUP – South Belfast) | | New FM stated he will challenge the Secretary of State Brandon Lewis in the courts over his direction that Stormont must commission full abortion services by next March. A second legal challenge has been issued by anti-abortion campaigners against the government for issuing the direction on Stormont to impose a deadline to establish services. This month both Sinn Fein and the SDLP abstained on this Bill at Committee level enabling it to move to consideration stage. This Bill fails to comply with human right standards | Link to FM Paul Givan's position on the issue <u>here</u> Link to Northern Ireland Abortion timeline <u>here</u> |
|-------------|--|-----------|--|--|
| Climate | Clare Bailey | Committee | stage. This Bill fails to comply with human right standards and would force those who receive certain foetal diagnoses to travel for abortion healthcare or continue with their pregnancy – removing their right to choose. A Bill attempting to mitigate the effects of climate change in | The move to a "Green |
| Change Bill | (Green Party NI – South Belfast) | Stage | Northern Ireland. The Bill seeks to establish a legally binding net-zero carbon target for NI, establish an NI Climate Commissioner and resultant Climate Office, achieve a climate sustainable economy by 2045, and guarantee existing climate and environmental protections. | Economy" and a more environmentally sustainable job market is reflected in the FRP. |
| | | | This Bill would declare a climate emergency until the threshold of the global temperature as defined by the Paris Agreement has been met. | The effects of climate change are disproportionately gendered globally. |
| | | | These goals are much more ambitious than the Executive Bill proposed by Edwin Poots. | Link to information on the Bill to <u>here</u> |

| Safe Access | Clare Bailey | Committee | This Bill requires the Department of Health to provide safe | This would enhance the |
|-----------------|---------------|-----------|---|-------------------------------|
| Zones Bill | (Green Party | Stage | access to healthcare facilities including buffer zones/safe | ability of women and others, |
| (Public Health | NI – South | | access zones around reproductive healthcare facilities. | including the medical |
| and Well | Belfast) | | | professionals who work |
| Being Bill) | | | Such zones would mean anti-abortion protesting and | within these buildings, to |
| | | | harassment that would cause distress to those accessing | access healthcare services |
| | | | healthcare would be unable to occur, and it would be a | such as abortion and |
| | | | criminal offence to do so. The Bill also creates obligations on | accessing contraception |
| | | | the Department of Health to liaise with police services to | without fear of harassment |
| | | | monitor and enforce safe access zones, alongside the | and intimidation. |
| | | | requirement that the Department publish annual reporting | |
| | | | in relation to effectiveness of the usage of safe access zones. | The FRP recognises the |
| | | | | importance of enacting safe |
| | | | The importance of such zones have become incredibly | access and buffer zones. |
| | | | evident this month after a pro-choice campaigner in | |
| | | | Edinburgh was hit by an anti-choicer protester's car outside | Link to information on the |
| | | | of the Chalmers clinic in Edinburgh this month. | Bill <u>here</u> |
| Period | Pat Catney | Second | A Bill to secure the provision throughout Northern Ireland of | The FRP has highlighted the |
| Products | (SDLP – | Reading | free period products; and for connected purposes. | importance of good, |
| (Free | Lagan Valley) | | | gendered governance |
| Provision) Bill | | | England, Scotland, and Wales each have varying schemes in | elsewhere globally – |
| | | | place to provide sanitary products free of charge in schools | highlighting policies related |
| | | | and some other public buildings. Northern Ireland has been | to free period products as |
| | | | the only place in the United Kingdom where such products | an example of this. |
| | | | are not provided free of charge in schools. | |
| | | | | Furthermore WRDA and the |
| | | | This Bill strives to place a duty on the Department of Health | Women's Policy Group have |
| | | | to ensure that period products are available free of charge | been vocal in their support |
| | | | on a universal basis in appropriate locations; and to create | of movement towards free |

| | | | regulations which specify which public service bodies have said duty to ensure access to free period products. | period products in past consultations. Link to information on the Bill here |
|--|--|-------------------|--|---|
| Domestic Abuse (Safe Leave) Bill | Rachel Woods (Green Party NI – North Down) | Second Reading | A Bill to make provision for an entitlement to 10 days paid safe leave in each year for victims of domestic abuse; and for connected purposes. The Bill makes this a day one right to be guaranteed to all employees. Safe Leave can help mitigate some of the barriers that victims/survivors face when attempting to seek help and support. It can also help address some of the costs of domestic abuse for employers. | The FRP has highlighted the good practice of similar policies elsewhere globally such as in New Zealand. The FRP supports this legislation but would like to see up to 20 days paid safe leave as a day one right which should be available to take either as a block or more flexibly. Link to more information on the Bill here |

Questions asked-tabled during October 2021.

| Issue | Date | Asked by: | Notes | Link to Feminist Recovery Plan (FRP) |
|--------------|----------|--------------|--|--------------------------------------|
| Domestic | 05/10/21 | Sinead | "Will the Minister support the introduction of a PSNI database | The FRP is an intersectional |
| Violence and | | McLaughlin | for recording incidents of domestic violence against those in | document highlighting the |
| the LGBTQ+ | | (SDLP – West | the LGBTQ+ community?" | importance of not only the |
| Community | | Belfast) | | LGBTQ+ community, but |
| | | То | | also issues of race and |

| | | Naomi Long, Minister of Justice | The Minister acknowledged that 25% of lesbian and bisexual women and 40% of gay and bisexual men have experienced domestic abuse – with non-reporting meaning these incidences may be much higher. However, the Minister recognised the benefits of better data collection she asserted that operational matters are the responsibility of the Chief Constable, but asserted she would have no objections to such a decision. | ability. Furthermore, the FRP recommends increased awareness of domestic violence within the context of LGBT+ people. The FRP supports more rigorous and innovative data collection, and the importance of aggregated statistics are welcomed by feminist researchers and activists as it helps highlight intersectional trends. Link to more information here |
|---|----------|--|--|--|
| PSNI: Sexual Misconduct Allegations | 05/10/21 | Gerry Carroll (People Before Profit – West Belfast) To Naomi Long, Minister of Justice | "Can the Minister give her assessment of the deeply disturbing and concerning news that, in the past five years, at least 39 police officers have been the subject of internal investigations over allegations of sexual misconduct?" It is hugely important that the PSNI continues to challenge cultures of misogyny and sexism so that we can be confident and feel safe to go to the PSNI to report sexual and gender-based crimes. | A key aspect of the FRP is combatting violence against women in all its forms including violence perpetrated by those who abuse their positions of power. Link to more information here |

| Universal Credit: October Monitoring Round Bid | 11/10/21 | Mark Durkan (SDLP – Foyle) To Paul Givan, First Minister | The Minister hopes that training rolled out as a result of the new Domestic Abuse and Civil Proceedings Act will highlight some of the key behaviours of concern. "Does the First Minister support the allocation of resources in the October monitoring round to reverse the cut to universal credit?" The Executive has taken action by joining their Welsh and Scottish counterparts in asking the UK Government reverse their decision which they have articulated to the Treasury. It will be challenging for the Executive to have a mechanism to pay the additional monies independently from the Treasury. | The FRP asserts that the British Government should not cut the £20 uplift as this is a lifeline that goes some way to making Universal Credit liveable. Given the gendered dimensions of poverty and caring, the FRP asserts that this £20 uplift should be added to those on legacy benefits and Carer's Allowance. Link to more information here |
|---|----------|---|--|---|
| Universal Credit: Mitigation | 18/10/21 | Justin McNulty (SDLP – Newry and Armagh) To Conor Murphy, Minister of Finance | "Has the Minister accepted a bid from his party colleague for £55 million to mitigate the cut to universal credit, given that he will know that more than 100,000 households across the North are being impacted on by the cut." The Minister devolved into party politics related to welfare reform before asserting that it is a case of whether the Executive has the money to mitigate the decision of the British Government to cut the £20 uplift not just in this monitoring round but in setting the three year budget. | The FRP asserts that the British Government should not have cut the £20 uplift as this is a lifeline for many. The gendered dimensions of poverty and caring meant this was vital for many young women and |

| | | | | families working within undervalued and underpaid occupations. Link to more information |
|---|----------|---|---|--|
| HSC Staff Recognition Payment: Independent Sector | 19/10/21 | Pádraig Delargy (Sinn Fein – Foyle) To Robin Swann, Minister for Health | "Can the Minister provide an update on the health and social care (HSC) staff recognition payment for those working in the independent sector?" The special recognition payment for Northern Ireland's statutory sector employees commenced in July, however the independent sector is much larger and transient (people only work within the independent sector for a brief time) which has meant the development of an eligibility criteria has been difficult. Further, the Minister is conscious of suggestions made by trade unions and women's organisations to ensure that the payment would not have an unintended knock-on effect that may disrupt benefit payments, recognising that the independent care industry is staffed by a low-paid female workforce. Despite these challenges the Minister has announced this work is almost complete and the recognition payments will be paid as soon as possible. | A key ethos of the FRP is the value of caring both paid and unpaid, and the importance of investing in a caring economy. In recognition that many women working within the caring industry are low-paid and incredibly undervalued despite the phenomenal and inspiring work many undertook during the pandemic; the FRP asserts that: Caring jobs must be better paid, attracts investment in education and training, provides opportunities for promotion and is viewed as a valued career choice. |

| Link to more informat | tion |
|-----------------------|------|
| <u>here</u> | |

Westminster

Bills - October 2021

| Issue | Date | Sponsored by | Stage | Notes | Links to Feminist Recovery Plan (FRP) |
|--|----------|---|--|---|---|
| Police, Crime and Sentencing Bill | 08/10/21 | Robert Buckley, Ministry for Justice (House of Commons) Baroness Williams of House Trafford, Conservative Life Peer (House of Lords) | House of Commons passage completed; moved to Committee Stage (House of Lords) | A Bill to make provision about the police and other emergency workers; to make provision about collaboration between authorities to prevent and reduce serious violence; to make provision about the powers of the police and other authorities for the purposes of preventing, detecting, investigating or prosecuting crime or investigating other matters; to make provision about the maintenance of public order; to make provision about sentencing, detention, release, management and rehabilitation of offenders; etc. This has been controversial as it is viewed as an attack on the right to protest. Debates have highlighted that the impact of violence against women, particularly domestic violence, sexual violence, controlling and coercive behaviour by men and their impact on the community is included in that strategy to reduce violence against women and girls. | This is a very broad Bill covering a range of topics including gender and sexual based violence. However, the right to protest has also been essential in furthering women's legislation. Read full details of the Bill here. Summary of new clauses added to the Bill here |

| Northern | 03/11/21 | Brandon | House of | A Bill to make provision about Ministerial | These new provisions |
|----------------|----------|----------------|------------|--|--------------------------------------|
| Ireland | | Lewis, | Commons | appointments, extraordinary Assembly elections, | reform the Petition of |
| (Ministers, | | Ministry for | passage | the Ministerial Code of Conduct and petitions of | Concern mechanism in |
| Elections and | | Northern | completed; | concern in Northern Ireland. | order to reduce misuse |
| Petitions of | | Ireland Office | moved to | | |
| Concern) Bill | | (House of | Second | This Bill will deliver aspects of the New Decade, | Previously the Petition |
| | | Commons) | Reading | New Approach Agreement which was agreed by the | of Concern has been |
| | | | (House of | five main NI political parties in January 2020. The | abused and used to |
| | | Viscount | Lords) | Bill is concerned with the sustainability and | block socially |
| | | Younger of | | transparency of the Northern Ireland institutions. | progressive legislation |
| | | Leckie, | | | such as equal marriage. |
| | | Conservative | | Some key changes include requiring petitioners to | Such reforms go some |
| | | Hereditary | | come from more than one Northern Irish political | ways in ensuring one |
| | | Peer (House | | party and updating the code of conduct for | party cannot override |
| | | of Lords) | | Northern Ireland Ministers. | the democratic process. |
| | | | | | - 16 11 1 2 11 6 11 |
| | | | | | Read full details of the |
| | | | | | Bill <u>here.</u> |
| Bereavement | 20/10/21 | Sarah Owen | Second | A Bill to extend entitlement to parental | The FRP highlights the |
| Leave and Pay | | (Labour) | Reading | bereavement leave and pay to parents of babies | importance of |
| (Stillborn and | | | (House of | miscarried or stillborn during early pregnancy; and | employment |
| Miscarried | | | Commons) | for connected purposes. | protections for mothers |
| Babies) Bill | | | | The Missarriage Association reports that about a | and fathers. |
| | | | | The Miscarriage Association reports that about a quarter of a million people each year in the UK | Demontal lagrasia |
| | | | | | Parental leave is |
| | | | | miscarry, and happens to 1 in 4 pregnancies. Many are forced to take sick pay or sick leave. Ms Owen | recommended as a day |
| | | | | stated that "we are not sick we are grieving." | one employment right within the FRP. |
| | | | | Stated that we are not sick we are gireving. | within the FRP. |
| | <u> </u> | | | | |

| | | | | | Read full details of the Bill here. |
|--|----------|----------------------------------|--|---|---|
| Childcare Bill | 29/10/21 | Matt Rodda (Labour) | The Bill failed to pass at Second Reading and has since been withdrawn | A Bill to enable provision to be made for appeals relating to free childcare for young children of working parents to be settled by agreement; to make further provision designed to increase efficiency in the administration of free childcare schemes; to make provision about the promotion of free childcare, including to disadvantaged groups. | Childcare is recognised as an important aspect when the economic justice pillar of the FRP. Social expectations in which women are the predominate carers of children place barriers on their ability to access and progress within the workforce. |
| | | | | | Read full details of the Bill <u>here.</u> |
| Conversion Therapy (Prohibition) Bill | 22/06/21 | Wera Hobhouse (Liberal Democrat) | Second Reading (House of Commons) | A Bill to prohibit sexual orientation and gender identity conversion therapy. There is little detail about this Bill currently given its early stages, however, it will be interesting to keep an eye given similar legislation is in conversation in the Northern Ireland Executive. | This is a gendered offence, in which people were targeted as a result of their sexual orientation and gender identity. It is important to support victims/survivors and future generations deserve to be free from the repetition of similar gendered violence. |
| | | | | | Read full details of the |

| | | | | | Bill <u>here.</u> |
|-------------|----------|----------------|-----------|---|--------------------------|
| Miscarriage | 23/06/21 | Angela | Second | A Bill to make provision for paid leave for people | The FRP highlights the |
| Leave Bill | | Crawley | Reading | who have experienced a miscarriage. | importance of |
| | | (SNP) | (House of | | employment |
| | | | Commons) | There is little detail on the Bill in its current stages; | protections for mothers |
| | | | | however given the introductions of a Parental | and fathers who will |
| | | | | Bereavement Bill within Stormont this will be worth | undoubtedly be |
| | | | | keeping an eye on especially as one of the WPG | affected by this Bill. |
| | | | | recommendations is that paid leave entitlement | |
| | | | | should be included in the Parental Bereavement Bill | Read full details of the |
| | | | | for those who have suffered a miscarriage. | Bill <u>here.</u> |
| Pregnancy | 24/06/21 | Maria Miller | Second | A Bill to prohibit redundancy during pregnancy and | The FRP highlights the |
| and | | (Conservative) | Reading | maternity leave, including up to six months after | importance of |
| Maternity | | | (House of | the end of pregnancy or leave; except in specified | employment |
| (Redundancy | | | Commons) | circumstances. | protections for mothers |
| Protection) | | | | | and fathers who will |
| Bill | | | | | undoubtedly be |
| | | | | | affected by the Bill. |
| | | | | | |
| | | | | | Read full details of the |
| | | | | | Bill <u>here.</u> |