

WRDA Stormont and Westminster Update – May 2021

#### **Summary**

In May 2021, there have been a number of political developments surrounding three of the thematic issues highlighted within the <u>Women's Policy Group</u> (WPG) Covid-19 Feminist Recovery Plan. This summary reflects Bills and oral questions answered by both the Stormont and Westminster Executives, alongside consultation responses from the Women's Policy Group and briefing reports from WRDA.

The issue of **women's economic justice** has featured prominently at Stormont this month, particularly during Question Time. The importance of debt advice services, mitigation payments, workers' rights, and benefits featured prominently particularly during the Department of Communities Question Time. Similarly, oral questions at Westminster highlighted the importance of the £20 uplift payment in combatting economic inequalities and financial difficulties.

The issue of **violence against women and girls** featured prominently in both questions directed towards both the Home Secretary of the UK and Northern Ireland Justice Minister. Legislation such as the Protection from Stalking Bill, the review of non-fatal strangulation, and the Gillan Review investigating sexual offences in Northern Ireland are crucial legislative instruments to combat gendered criminal offences.

The issue of **reproductive health** and **access to abortion** featured prominently this month in Sinead McLaughlin's question to the Health Minister Robin Swann, and non-Executive Bills proposed by Clare Bailey and Paul Givan. The WPG's consultation response to Paul Givan's attempt to restrict abortion access is also included.

### **Stormont**

# Bills – May 2021

Issue	Proposed by	Stage	Comments	Links to the feminist recovery
				plan
Protection	Naomi	Committee Stage	A Bill to provide protection from threatening or abusive	Stalking is an inherently
from Stalking	Long-		behaviour, and from stalking.	gendered crime, with women
Bill	Minister for			representing a disproportionate
	Justice		The new legislation will have greater and more appropriate	number of victims. Stalking
			penalties and protections from stalking behaviour compared to	commonly happens within a
			current harassment legislation. The introduction of stalking	context of domestic abuse and is
			protection orders (SPOs) will enable the police to intervene prior	linked to elements of coercive
			to any conviction to address stalking behaviours before they	control.
			become entrenched or escalate in severity so as to protect	
			victims quickly when there is an immediate risk of harm.	Link to information on the Bill
			The Bill is divided into those years Book 4 and the group of its	here.
			The Bill is divided into three parts. Part 1 creates a new specific	Link to the MAC laint Friday
			offence of stalking, and creates the offence of threatening and	Link to the WPG Joint Evidence Submission to the Justice
			abusive behaviour, which can be triggered by a single incident.  Part 2 provides for the introduction of stalking protection orders.	Committee on the Protection
			Part 3 deals with the interpretation, commencement, and short	from Stalking Bill is available
			title of the Bill.	here.
			title of the bill.	nere.
				Several members of the WPG
				have also presented oral
				evidence to the Justice
				Committee on the Bill. Rachel
				Powell and Elaine Crory (WRDA)
				both presented evidence on
				behalf of WRDA, the WPG and
				Raise Your Voice on Thursday
				27 <sup>th</sup> May which can be viewed
				<u>here</u> from 3:12:28.

# Non-Executive Bills – May 2021

Issue	Proposed by	Stage (as of date of writing)	Comments	Link to Feminist Recovery Plan
Safe Access Zones Bill (Public Health and Well Being Bill)	Clare Bailey MLA, (Green Party NI – South Belfast)	Consultation carried forward from previous mandate.	This Bill aims to provide safe access to healthcare facilities including buffer zones around reproductive healthcare facilities.	This would enhance the ability of women and others to access healthcare services without fear of harassment and intimidation.
Severe Fetal Impairment Abortion (Amendment) Bill	Paul Givan MLA, (DUP – Lagan Valley)	Second Stage	A Bill attempting to restrict access to abortion by amending the Abortion (Northern Ireland) (No. 2) Regulations 2020 to remove the ground for abortion in cases of severe non-fatal fetal disability.  There has been no public consultation for this Bill, and it should be noted that the Northern Ireland Office conducted a public consultation when developing abortion law reform which resulted in the current 2020 legislation.  The Northern Ireland Human Rights Commission has stated that this Bill is incompatible with human rights. The NIHRC submission to the committee can be found <a href="here">here</a> .	Link to information on the Bill can be found here.  This would infringe upon the bodily autonomy of women and other potential pregnant people, and violate the reproductive justice principle of the right to not have a child.  Link to information on the Bill to here.  The WPG Joint Response to the Bill can be found here.
Climate Change Bill	Clare Bailey MLA, (Green Party NI – South Belfast)	Second Stage	A Bill attempting to mitigate the effects of climate change in Northern Ireland. The Bill seeks to establish a legally binding netzero carbon target for NI, establish an NI Climate Commissioner and resultant Climate Office, achieve a climate sustainable economy by 2045, and guarantee existing climate and environmental protections.	The move to a "Green Economy" and more environmentally sustainable job market is reflected within the FRP. The effects of climate change and its damaging effects are

This Bill would declare a climate emergency until the threshold of	disproportionately gendered
the global temperature as defined by the Paris Agreement has been	globally.
met.	
	Link to information on the Bill
	to <u>here.</u>
	The WPG Key Briefing on
	Climate Justice can be found
	here. The WPG also
	responded to the DAERA
	Minister's Climate Change
	Discussion document
	endorsing the Climate
	Change Bill instead, which
	can be found <u>here</u> .

# Questions asked - tabled during May 2021

Issue	Date	Asked by:	Notes	Link to Feminist Recovery
				Plan
Misogyny and	04/05/21	Philip McGuigan	The Question:	FRP seeks to address
Sexism in Public		(Sinn Fein –	"Does the DFM agree that misogyny and sexism in public life are	obstacles to participation in
Life		North Antrim)	totally unacceptable and are a deterrent to women in public life."	public life which includes the
		То		online abuse
		Michelle O'Neill,	Recognition of the common experience of misogynistic comments	disproportionately directed
		deputy First	directed to many of the female MLAs including herself and Arlene	towards women political and
		Minister	Foster. All political parties must realise that misogynistic abuse	public representatives.
			contributes to the reluctance of women to engage in public political	
			life, which impacts the representativeness of the Executive and	Link to full answer <u>here</u>
			Legislative bodies.	

			Must have zero tolerance to misogyny and any other discriminatory practices. Political leaders have a responsibility to lead and speak out against it whenever it is visible in society.	
Funding to Belfast Citywide Tribunal Service	10/05/21	William Humphrey (DUP – North Belfast) To Deirdre Hargey, Minister for Communities	The Question: "Will the Minister match the funding provided by Belfast City Council to the Belfast Citywide Tribunal Service."  The Minister stated that there is no reduction in the budget for advice services including for appeals and tribunal representation. Her department is investing £6.4 million this year into appeals and debt services. Funding is ringfenced for advice services, however, it is up to Belfast City Council is ultimately responsible for decisions on how it allocates said funding.	Belfast Citywide Tribunals service provides individuals with free, confidential, and independent advice; this is essential in tackling women's poverty, financial vulnerability, and the increasing demand as a result of the pandemic.  Link to full answer here
Funding to Belfast Citywide Tribunal Service – Deloitte Report	10/05/21	Kellie Armstrong (Alliance – Strangford) To Deirdre Hargey, Minister for Communities	The Question: "Deloitte report (2016) confirmed that a new funding model was needed for the Belfast Citywide Tribunal Service. What actions have you taken to implement those recommendations, and ensure that there is not a postcode lottery across Northern Ireland and that those recommendations will be aligned across all council areas?"  Minister recognises the importance of intersectionality (such as class and where you live) in the creation of additional barriers to accessing advice services, and the need to access such services. She commits to working with Belfast City Council is ensuring any and all barriers to access are removed.	Advice sector is important in tackling women's poverty, financial vulnerability, and the increasing demand as a result of the pandemic.  Importance of intersectionality and how class identity impacts access and need for advice services.  Link to full answer here
PIP (Personal Independence Payments) Appeals Hearings	10/05/21	Liz Kimmins (Sinn Fein – Newry and Armagh) To	The Question:  "How is the Minister ensuring those currently going through the appeals process are not suffering financially?"  Minister assures that mitigation payments are continuing for those awaiting the outcome of the appeals process, encouraging those	Importance of mitigation payments continuing to fight against accruing debt and financial difficulty as a protective measure.

		Deirdre Hargey, Minister for Communities	experiencing financial hardship to contact independent advice services.  Backlog of hearings in part caused by suspension of face-to-face hearings resultant from COVID-19. The department is rolling out pilots in relation to telephone assessments and other virtual assessments.	FRP emphasises the importance of extending such measures to prevent against a 'cliff-edge' for when people must deal with the backlog of debt.  Link to full answer here
Universal Credit  – Legacy Claimants	10/05/21	Martina Anderson (Sinn Fein – Foyle) To Deirdre Hargey, Minister for Communities	The Question: "Can the Minister give assurance that those being transferred from legacy benefits to Universal Credit will have transitional protections?"  The Minister asserted that while there are those who will be better off financially from the move to Universal Credit, they are looking at transitional protections for those moving from legacy benefits. This will play a part in the transitional assessment that her department is looking at, details of what the transitional assessment will look like will be released soon.	The FRP recognises that Universal Credit is one of the key benefits and has a range of recommendations which would ensure that it better supports claimants.  Link to recommendations here Link to full answer here
Poverty Alleviation	10/05/21	Gary Middleton (DUP – Foyle) To Deirdre Hargey, Minister for Communities	The Question:  "What does the Minister plan to do to tackle poverty levels —  400,000 people across NI are living in poverty."  The Minister recognised poverty has been exacerbated by the pandemic. Minister is working on an anti-poverty strategy as part of New Decade New Approach. Has designed a co-design group working with poverty experts and community organisations. Also established a departmental working group as poverty is not a single department issue.  This strategy will then open for public consultation, hoping for sign-off and approval in December.	The FRP recognises the importance of poverty as a key concern of economic justice.  Link to full answer here

Social Housing	10/05/21	Maoliosa McHugh (Sinn Fein – West Tyrone) To Deirdre Hargey, Minister for Communities	The Question: "Could the Minister outline her plans for increasing social housing"  There are huge changes relating to revitalising the Housing Executive, such as ensuring it deals with its historic debt issues. The department will soon consult on a housing supply strategy, right to buy and ring fencing.	Having a strong social housing system which can meet the demands of those who need it is an essential aspect of fighting the decommodification of housing and removes significant rent pressures off those most vulnerable in society.
Economic Recovery Action Plan	10/05/21	Gary Middleton (DUP – Foyle) To Diane Dodds, Minister for the Economy	The Question: "Can the Minister provide an update on the economic recovery plan?"  The Minister secured an extra £286-288 million in 2021-22 to help deliver the plan.	The government economic recovery plan elucidates what the NI government is prioritising in contrast to the FRP.  The attention to green
			The Minister has published the options consultation on a new energy strategy as part of the green economy. The development of additional upskilling and reskilling interventions is also under way. That is particularly important when we consider those who are still on furlough or still have their employment supported through the self-employed scheme.	energy and potentially green jobs is a shared theme of the FRP.  Link to full answer here
Workers' Rights: New Deal New Approach (NDNA) Commitment	10/05/21	Jemma Dolan (Sinn Fein – Fermanagh and South Tyrone)	The Question:  "NDNA contains commitments on workers' rights, including ways to create decent jobs that give workers a meaningful voice and input into government policy development, how will she ensure that that commitment is delivered on, in cooperation with trade unions and workers' representatives."	The FRP highlights the importance of employment protections for mothers and fathers who will undoubtedly be affected by the Parental Bereavement Bill.

			The Minister has just signed the final draft of the Parental Bereavement leave Bill, an important piece of legislation which will give parents statutory rights during a difficult and sensitive time. Further, workers' rights will be implemented after this first aspect of legislation.	Further, the FRP recognises the importance of trade unions and workers' representatives in protecting against exploitative practices. The WPG also responses to a consultation on work-life balance which can be found here. In addition, the WPG Key Briefing on Women's Workers' Rights can be found here.  Link to full answer here
Truth and Recovery for Victims of Mother and Baby Homes	17/05/21	Sinead Bradley (SDLP – South Down) To Arlene Foster, First Minster	The Question:  "An update on the progress on the anticipated timeline for reporting on the truth and recovery design team who are charged with establishing the terms of reference for the victims centred around the mother and baby homes."  A panel of experts is being set up to engage with the victims so they can moderate it in a way that is truly co-designed. The First Minister hopes it will result in an inquiry that the victims want and need.  The First Minister has had some preliminary discussion with church and institutional leaders in relation to scope of an inquiry and access to documents and relevant data. The First Minister acknowledged the importance of working with the Republic of Ireland to access documents not currently within our jurisdiction to ensure a full truth recovery can occur.	The mother and baby institutions which existed in Northern Ireland and the Republic of Ireland was an inherently gendered abuse and trauma which was reinforced by gendered stereotypes and assumptions such as fallen women.  Victims and survivors, and their families deserve the truth of the institutional abuse that occurred; future generations deserve to be free from the repetition of similar gendered violence.  Link to full answer here

Telemedicine	18/05/21	Sinead	The Question:	Access to abortion services is
and Abortion		McLaughlin	"What actions has the Minister taken to provide early medical	an inherently gendered
Access		(SDLP – Foyle)	abortion services in the Western Health and Social Services Trust?"	experience. As Sinead
		То		McLaughlin asserted to
		Robin Swann,	The Minister asserts his department is not required to commission	expect women and pregnant
		Health Minister	abortion services. In recognition of the UK government introducing	people to travel during a
			regulations from March 2020 the Health Department commenced	pandemic to receive routine
			work to develop a commissioning model on service specification for	healthcare is fundamentally
			abortion services to be delivered in Northern Ireland. This work was	wrong and in contradiction to
			paused as a result of the Covid-19 pandemic.	their equality and human
				rights.
			The Western Health and Social Services Trust is currently recruiting	
			to fill the vacant spot as far as the Minister is aware.	Link to full answer <u>here</u>
Non-fatal	24/05/21	Sinead Ennis	The Question:	Strangulation is high-risk
Strangulation		(Sinn Fein –	"To ask the Minister of Justice for an update on the review of the law	indicator in domestic abuse
		South Down)	on non-fatal strangulation offences."	cases which result in
		То		homicide but the offence is
		Naomi Long,	Following the 2019 recommendation for the criminal justice	routinely under-prosecuted
		Justice Minister	inspector for NI that the department consider how to address	and is often only charged as
			potential inadequacies in the law around strangulation, the	common assault.
			department commissioned a review of non-fatal strangulation	
			offences during the summer of 2020, the scope was extended to	Strangulation is a gendered
			include the so-called rough sex defence.	form of violence as women
				are more likely to be killed
			The department looked at other legislation and juridical	from strangulation than men.
			developments locally and internationally. The review team is now	
			finalising a report for public consultation on non-fatal strangulation	Further, the WPG response to
			offences. The consultation will be launched in the coming weeks.	the "Rough Sex" defence can
				be found <u>here</u> .
				Link to full answer <u>here</u>

Serious Sexual	24/05/21	Daniel	The Question:	The Gillen Review
Offences Cases		McCrossan	"To ask the Minister of Justice for an update on her plans to enhance	investigated the law and
		(SDLP – West	the existing protocol to expedite serious sexual offence cases	procedures in serious sexual
		Tyrone)	involving children under 13 years."	offences in Northern Ireland.
		То		
		Naomi Long,	The Minister is committed to implement the full programme of	Sexual offences are
		Justice Minister	reforms under the Gillen Review into law and to improving the	inherently gendered crimes,
			experiences of victims and survivors of these horrendous offences	and it is important to
			within the criminal justice system.	recognise the
				intersectionality and
			She particularly recognises the vulnerability of victims who are	increasing vulnerability of
			children, therefore, her department is establishing a cross-	certain victims such as those
			departmental steering group to oversee and coordinate the full	children under the age of 13.
			implementation of the Gillen Review recommendations specific to	
			child victims. One element of this work is to ensure a permanent	Link to full answer <u>here</u> and
			protocol to build upon the judge-led voluntary protocol to expedite	to the Gillen Review <u>here</u>
			serious sexual offence cases involving children under 13.	

### Consultations

Issue	Women's Policy Group response (WPG)	Link to Feminist Recovery
		plan
PSNI	The WPG would endorse the consultation response from member organisation Committee on the	The FRP recognises the
Consultation	Administration of Justice (CAJ) to the PSNI public consultation on the equality impact assessment on	importance of
and Equality	the temporary use of spit and bite guards.	intersectionality and other
Impact		marginalised identities such
Assessment on	The WPG shares CAJ's raised concerns on the adverse effects on vulnerable populations such as	as those with disabilities.
the temporary	children and young people, and disabled people. Therefore, CAJ and the WPG recommend the	
use of Spit and	discontinuation of spit and bite guards immediately.	The FRP is committed to
Bite Guards		ensuring that discrimination,
		violence, and abuse against
		people who are disabled is
		stopped.

		Read the full response <u>here</u> .
Joint Evidence	Many members of the WPG have been campaigning for access to abortion and reproductive justice for	This Bill would infringe upon
Submission to	years, and it is extremely disheartening that there remains extremely limited access to abortion	the bodily autonomy of
the Health	services in NI and further attempts to restrict such access. While this Bill is being considered women	women and pregnant
Committee	and pregnant people are being forced to travel to access services during a global pandemic.	people, and violate the
Severe Fetal		reproductive justice principle
Impairment	The UK and therefore NI is party to the European Convention of Human Rights, in cases where abortion	of the right to not have a
Private	is lawful (as has been since the decriminalisation in October 2019) but restricted the European Court	child.
Members Bill	found this to violate Articles 85 and 36. Further, international human rights frameworks such as CEDAW	
	and the 1995 Beijing Declaration and Platform for Action, which the UK is party to, outlined the	Read the full response <u>here</u> .
	importance of safe and legal abortion as a human rights concern.	

# Westminster

# Bills May 2021

Issue	Date	Sponsored by	Stage	Notes	Links to Feminist Recovery
					Plan
Police, Crime	12/05/21	Robert	Committee	A Bill to make provision about the police and other	This is a very broad Bill
and sentencing		Buckley,	Stage (House	emergency workers; to make provision about	covering a range of topics
Bill		Ministry for Justice	of Commons)	collaboration between authorities to prevent and reduce serious violence; to make provision about the powers of the police and other authorities for the purposes of preventing, detecting, investigating or prosecuting crime or investigating other matters; to make provision about the maintenance of public order; to make provision about sentencing, detention, release, management and rehabilitation of offenders; etc.	including gender and sexual based violence. However, the right to protest has also been essential in furthering women's legislation.
				,	Read full details of the Bill
				This bill has been controversial as it is seen as an attack	<u>here</u> .
				on the right to protest as is reflected in the second stage	
				debate.	

Northern Ireland (Ministers, Elections and Petitions of Concern) Bill	12/05/21	Brandon Lewis, Ministry for Northern Ireland Office	Second Reading (House of Commons)	It has also been highlighted that the bill deals with duties to collaborate and plan to prevent and reduce serious violence. Specifically, it places a legal duty on local authorities, police, criminal justice agencies, health authorities, fire and rescue services and others to collaborate through sharing data and intelligence with one another. The debate highlighted how important it is that the impact of violence by men against women, particularly domestic violence and sexual violence, controlling and coercive behaviour by men and the impact on the community are included in that strategy to reduce violence against women and girls.  A Bill to make provision about Ministerial appointments, extraordinary Assembly elections, the Ministerial Code of Conduct and petitions of concern in Northern Ireland.  This Bill will deliver aspects of the New Decade, New Approach Agreement which was agreed by the five main NI political parties in January 2020. The Bill is concerned with the sustainability and transparency of the Northern Ireland institutions.	These new provisions reform the Petition of Concern mechanism in order to reduce its use (and return it to its intended purpose which was to ensure that all sections of the community are protected).
(Ministers, Elections and Petitions of		Ministry for Northern	(House of	Conduct and petitions of concern in Northern Ireland.  This Bill will deliver aspects of the New Decade, New Approach Agreement which was agreed by the five main NI political parties in January 2020. The Bill is concerned with the sustainability and transparency of the Northern	Concern mechanism in order to reduce its use (and return it to its intended purpose which was to ensure that all sections of the community are protected).  Previously the Petition of Concern has been abused and used to block socially progressive legislation such as equal marriage.
					Such reforms go some ways in ensuring one party cannot override the democratic process.

		Read full details of the Bill
		here.

# Questions asked tabled during May 2021

Issue	Date	Proposed by	Notes	Link to Feminist Recovery Plan
Increases in Standard Allowances for	17/05/21	Hannah Bardell MP (SNP – Livingston) and	The Question: "What recent assessment has the Minister and government made of the potential effect of removing the £20 uplift to universal credit on	The FRP highlighted the importance of the £20 uplift as a matter of economic
Universal Credit and Tax Credits		Allan Dorans MP (SNP – Ayr, Carrick and Cumnock) To	recipients of that benefit? Will the Minister extend the uplift to other legacy benefits?"  In March, the government announced the extension of the £20 a week uplift to the recipients of Universal Credit and Tax Credits for a	justice and emphasized the importance of this uplift being extended to legacy benefits.
		Will Quince, the Parliamentary Under-Secretary	further six months. The focus now is on supporting people back to work.	The government's insistence on the move as a temporary measure and supporting
		of State for Work and Pensions.	The position of the Work and Pensions Committee and 100 Conservative MPs in the Tory Reform group and one nation caucus are urging the government to make the £20 uplift permanent.	people back to work is ignorant of the reality of increasing in-work poverty.
				Read the full debate <u>here</u> .
Violence Against Women	17/05/21	Wera Hobhouse MP (Liberal Democrat – Bath) To Priti Patel, Secretary of State for the Home Department.	The Question:  "Following the murder of Sarah Everard and the outpouring of solidarity calling for an end to all violence against women and girls, is it not time for the government to support the Our Streets Now campaign, which calls for public sexual harassment to be made a specific criminal offence?"  The Minister supports an institutional overhaul to the government's response to violence against women and girls. She asserts that no one should feel unsafe within the public space; believes the 2021	Violence in the public space, domestic violence and rape are inherently gendered crimes, with women representing a disproportionate number of victims.  The death of Sarah Everard and solidarity from women

Domestic Abuse Act will strength protections and have harsher penalties; recognises the insensitivity of the criminal justice system to the crime of sexual violence and rape and therefore promises a comprehensive rape review.	across the country illustrates how widespread misogyny and gendered violence is within the UK.
The debate highlighted that rape convictions have fallen to an all-time low, with just 1 in every 100 reported rape cases making it in front of a court.	Read the full debate <u>here</u> .